

Message Text

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ACTION IO-10

INFO OCT-01 AF-06 ARA-06 EA-06 EUR-12 NEA-09 RSC-01 ISO-00

CAB-02 CIAE-00 COME-00 DODE-00 DOTE-00 EB-07 INR-07

NSAE-00 FAA-00 L-02 SS-15 NSC-05 H-01 SCCT-01 SSO-00

NSCE-00 INRE-00 /091 W

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FM AMCONSUL MONTREAL

TO SECSTATE WASHDC IMMEDIATE 5910

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FROM US REP ICAO

E. O. 11652: N/A

TAGS: PORG, EAIR, ICAO

SUBJ: ICAO - ISRAEL INITIATIVE

REF: MONTREAL 0153

1. ISRAEL CONGEN CALLED ON USREP MORNING JAN 29 WITH TEXT OF PROPOSAL "BEFORE" HANDING TO PRES/COUNCIL (30 MINUTES BEFORE). FOUR SOLID LEGAL-SIZE PAGES, WITH ONE-HALF PAGE "INTRODUCTION" AND BALANCE VERY SPECIFIC PROPOSALS UNDER HEADINGS: QUOTE:

2. INCREASED ALERTNESS TO IMPROVE SECURITY. 3. ADDITIONAL SPECIAL SAFEGUARDS AGAINST LONG-RANGE WEAPONS. 4. ASSURING THE PROSECUTION OF OFFENDERS. 5. IMPROVED PROCEDURES. 6. INCREASED ACTIVITY BY ICAO. UNQUOTE PRESENTATION IS AVIATION-ORIENTED AND DOES NOT NAME A COUNTRY OR REGION. CONGEN DID NOT MENTION TO USREP THAT TWO ISRAEL LETTERS TO UN MUST BE ATTACHED TO WORKING PAPER, BUT EMPHASIZED IT TO PRES. SOME PROPOSALS IN PAPER ALREADY BEING DONE, OTHERS VAGUE/NOT FEASIBLE, SOME COSTLY (BUDGETARY IMPLICATIONS ON SEVERAL ITEMS WERE POINTED OUT TO CONGEN BY PRES/COUNCIL).

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3. USREP POINTED OUT TO ISRAEL CONGEN THAT SECTION 4. SUB-PARA (3) BORDERS ON JOINT ACTION/SANCTIONS QUESTION AND WOULD BE EXTREMELY DELICATE. HE SAID THEY "UNDERSTOOD", BUT USREP RECEIVED IMPRESSION THAT NO ONE SUGGESTION IN PAPER IS HIGH PRIORITY THAN OTHERS.

4. CONGEN SAID "DELEGATION HAS BEEN NAMED" WITH AMBASSADOR MERON/OTTAWA ACCREDITED AS HEAD, AND AMB. HARAN/NEW YORK, A LEGAL ADVISOR/TEL AVIV, CONGEN AND PERHAPS WORKING LEVEL. USREP SUGGESTED THIS PRETTY HEAVY GROUP FOR AN ICAO COUNCIL PROCEDURAL DECISION (TO PUT ITEM ON WORK PROGRAM AND PROBABLY REFER BULK TO CUI). CONGEN REACTED IMMEDIATELY THAT THEY "HOPED THIS WOULD NOT BE THE CASE" BECAUSE THEY WILL INTRODUCE PAPER WITH LONG STATEMENTS AND MAKE "THOROUGH PRESENTATION". USREP ASKED CONGEN TO ENCOURAGE SPEAKERS TO LIMIT REMARKS TO AVIATION CONCERNS LEST LONG POLITICAL PRESENTATION BE COUNTERPRODUCTIVE. ARAN SAID HE HAD ALREADY MENTIONED THIS TO AMB MERON.

5. USREP DID NOT HAVE CHANCE TO ALERT DEPT TO TEXT BECAUSE CONGEN WENT DIRECTLY TO PRES FROM HERE. HOWEVER, HAD THERE BEEN AN ABVIOUS, MAJOR PROBLEM AREA JEOPARDIZING ACCEPTANCE ON WORK PROGRAM, USREP WOULD HAVE INSISTED AND FEELS CONGEN WOULD HAVE CONSIDERED POSTPONING FILING. CONGEN SAID MATERIAL RECEIVED HERE AFTERNOON JAN 28 AND HAD BEEN SENT BY TEL AVIV TO EMBASSY WASHINGTON SIMULTANEOUSLY.

6. CONGEN ASKED USREP NOT REPORT NOR TO DISCUSS PAPER WITH OTHER COUNCIL REPS UNTIL FORMAL DISTRIBUTION TO ALL. AT SAME TIME, HE ASKED ABOUT POSSIBILITY STRONG EGYPT OPPOSITION IN VIEW OF "RECENT SADAT STATEMENTS", ETC. USREP SAID HAD NOT TALKED WITH EGYPT REP OBVIOUSLY, BUT ALL THREE ARAB COUNCIL REPS ARE NON-POLITICAL AVIATION MEN WHO LIKE THEIR PREDECESSORS CAN BE EXPECTED PARTICIPATE CONSTRUCTIVELY ON AVIATION MATTERS. EMPHASIZED AGAIN NEED FOR NON-PROVOCATIVE, AVIATION-ORIENTED OPENING STATEMENT BY ISRAEL.

7. PRES/COUNCIL EXPECTS BE ABLE CIRCULATE ISRAEL PAPER ENGLISH/FRENCH/SPANISH VERSIONS AFTERNOON FEB 3. RUSSIAN FEB. 4. WILL PROBABLY COME BEFORE COUNCIL FEB 12.

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Margaret P. Grafeld
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